Country: <u>Eritrea</u>



UNDAF Outcome(s): Providing access to adequate food at all times for 10% of the poor by 2011

Joint Programme Outcome(s):

- **CP Outcome 3.1.** Enhanced decision (policy) making on food security
- **CP Outcome 3.3.** Improved access and availability of food
- **CP Outcome 3.4.** Capacity support provided to enhance food production at national and household level.

Prog No./Title: 00061470 - <u>Improving Fishing</u> <u>Communities' Livelihoods to Enhance National</u> <u>Food Security</u>	Total estimated prog budge Out of which: 1. Planned resources:	t: USD 2,194,714
Programme/project Duration (Start/end dates): <u>June 2009 -December 2011</u>	 FAO UNDP UNIDO WHO 	USD 1,000,000
Fund Management Option(s): <u>parallel or</u> <u>combination fund management</u> (Parallel, pooled, pass-through, combination)	 IFAD Donor Government staff, etc. 	In kind (Office,
Managing or Administrative Agent: (if/as applicable)	2. Unfunded budget:	<u>USD1,174,714</u>

UN Organizations	National Partners¹ (including key sub national partners.)
Dr. Mamadou P. Diallo	H.E. Minister Saleh Meky
Signature	Signature
UNDP Resident Representative	Ministry of Marine Resources
Date & Seal	Date & Seal
Mr. Idrissa Sow:	For Ministry of Finance:
Signature	Signature
WHO Representative	
Date & Seal	Date & Seal

 $^{^{\}rm 1}$ For UNDP, national signatories must include the national coordinating agency and the relevant national cooperating agency

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2. EXECUTIVE SUMMARY

In response to the national effort to ensure food security and strengthen the national economy, UNDP, participating UN agencies, the Ministry of Marine Resources and inter-alia have jointly developed a three-years development programme, called '*Improving Fishing Communities*' *Livelihoods to Enhance National Food Security*'. Reducing food insecurity as the utmost national priority and key element of the UNCT (2007-2011 UNDAF), this program intends to activate some elements of the national Food Security (FSS) and Poverty Reduction strategy papers (I-PRSP).

The fisheries sector, due to its under-exploited status, has contributed little to the national and household food security and to the national economy as well. This was partly due to under developed domestic market and hence low tendency of fish consumption, lack of capacity of fishermen to produce; and lack of adequate fisheries infrastructure and poor market linkages to supply value added standard products, and to export to regional and international markets, respectively.

Focusing in two main areas, the program attempts to enhance household-level food security by leveraging community based productivity, and harnessing government's capacity to import food and to reduce national food requirement gap in exchange of fish export. To achieve these, the program will work to strengthen the artisanal fisheries, through provision of basic fishing inputs at different levels, through existing cooperatives/associations frameworks. This intervention will attempt to ensure Eritrea's fisheries products are accessing international markets, by removing some of the export trade barriers and upgrading quality-assurance schemes against international standards and practices and strengthen the institutional capacity of the Ministry of Marine Resources in the management and development of the fisheries resources.

The Ministry of Marine Resources, acquiring the required capacity, will implement the program under the NEX implementation modality. Stakeholders, such as the Northern Red Sea Administration (NRSA) and the Southern Red Sea Administration (SRSA), will support implementation at different levels, and harmonize program impacts to ongoing national food security development endeavours.

This programme is estimated to cost USD 2,174,714. UNDP, UNIDO, IFAD, FAO and WHO are interested to join the joint programme. UNDP will provide a seed funding of USD 1 million, and IFAD has indicated to contribute USD 500,000 but yet has to be confirmed when the formulation Eritrea's National Agricultural and Pilot Fisheries Programme is finalized. WHO has expressed interest to participate in the programme and committed USD 20,000. WHO will participate in training fishing community on health and nutrition emphasizing the benefits of fish consumption. It will also conduct monitoring and evaluation and/or small scale nutritional surveillance among the sea coast population. FAO is interested to participate in areas that bring-in their comparative advantage, such as fish processing and marketing, pelagic fish consumption, fish gear technology and fish quality control and agreed with UNDP to engage in joint resource mobilization effort to participate in the programme. At this stage, the programme is seeking a further financial assistance of estimated US\$ 1,174,714 from UN agencies and other partnering donors to bridge the resource gap and ensure all activities are financed for achieving the anticipated results.

3. Background/Context and situation analyses

3.1. Background

Ensuring Food security is one of the top priorities of the Government of Eritrea. The fisheries resources have huge potential to play in achieving the national objective of food security.

The marine and coastal area of Eritrea is regarded as one of the prolific and relatively under exploited resource. Recent fish stock assessment surveys (IFREMER, 1994-1995), reveals the potential for a Maximum Sustainable Yield (MSY) harvest of 70,000 ton/annum of fish, from the Eritrean waters. Nevertheless, factored by less capitalized traditional fishermen, un-diversified fisheries practices and uncoordinated fisheries development activities², annual production has been limited to about 10,000 tons, out of which 75-85% are caught by foreign vessels on royalty payment and marketed in foreign markets, with little value addition.

In view of this, to boost the contribution of fisheries to national as well as household food security and enhance livelihood strategies of fishing coastal communities, a three-year (2009-2011) development programme is proposed. The programme is based upon the principles of holistic fisheries development to strengthen the productivity of artisanal fisheries, and catalyse key elements of the fisheries sector, to positively impact food security and the national economic growth.

The objectives of the proposed intervention aligns to the National-Food-Security-Strategy (NFSS), operationalizing key elements, such as increasing productivity of the artisanal fisheries and expanding production and export of high value fisheries products. This programme, in general, attempts to alleviate households' food insecurity, by increasing food availability at community levels, and through export of fisheries products, reinforces government's capacity to import food, as a result of increased hard currency earnings.

Furthermore, the programme partly catalyses UNDAF (2007-2011)³ the food security outcome, contributing to targets; Enhanced decision (policy) making on food security by 2008, requiring development of regulatory procedures related to fisheries; Improved access and availability of food, through income-generation activities and improving livelihoods of the poor and; Capacity support provided to enhance food production at national and household level, through capacity development to reduce post-harvest losses and improve availability of food products.

3.2. Situation Analyses

a) <u>Fish Production:</u>

Fisheries catch was generally characterised as very active in the past; catches of over 20,000 tonnes per year were reported in 1950-60, whereby 80% consisted of small pelagics; sardines and anchovy were processed into fishmeal or sun-dried for export to European and Far East markets.

High production levels dropped significantly in late sixties, mainly due the closure of the Suez Canal. Fish exports in 1966/67 only amounted to 5700 tonnes of processed products. By 1972, growing internal warfare and subsequent instability, provoked a further decrease in fishing activity, and landings fell to 4,000 mt. During years followed, majority of fishing fleets were destroyed and local fishers increasingly turned to other activities, or fled to other countries and the fisheries sector collapsed. Hereafter, in resurgence of an intensified armed struggle for independence in 1980-1990s, the Eritrean Red Sea fishery drastically deteriorated from what it was, some decades back. Catches fell

² State of the Coast Draft Report, 2006

³ UNCT-UNDAF 2007-2011

exceedingly low, the fishing population substantially dislocated or marginalised, and supporting facilities and services mostly disintegrated.

Since the wake of independence, the Government of the State Eritrea in collaboration with development partners (UNDP/FAO/ADB and UNCDF), intervened to revitalize the then devastated fisheries sector, to support coastal fishing communities, and materialize the sector's role in building the national economy. Those interventions include: fishers capacity development, diversifying sustainable artisanal fishing practices, upgrading of fisheries development infrastructures, such as construction of fish landing ports/jetties, fish processing plants, boat manufacturing and repairing yards, fishermen training centres, and fish consumption promotion retail shops. In effect, fish catch started to revive spontaneously, from an average of 280 tonnes year in 1980s to about 10,000 tonnes these days, only about 14% of the possible sustainable harvest. Artisanal fish production has been increasing from about 300mt in 1993 to 1400 mt in 2000. The contribution of the fisheries sector to Eritrea's GDP went practically from nil to about 10% of the agriculture contribution, the latter being 16% in 1999⁴.

Statistics of annual fisheries production of the past 15 years reveals, < 10% is sourced from artisanal catch that accounts for < 15% of the total MSY, with adequate stock remaining to develop the sector. Nevertheless, the temporarily licensed industrial fleets from neighbouring countries harvest more than 80% of the total production. But with the shallow nature of the continental shelf waters, promoting the artisanal sector is seen as a better strategy to sustains the fisheries. Considering the fragile ecosystem set up, and the long-term strategy to sustain moderately capitalized fisheries, the choice to enhance the artisanal fisheries sector is a viable decision for Eritrea.

The recent boarder dispute with Ethiopia, however, obstructed the 1993-1998 steady revival growth of the fisheries sector, mainly due to the fact that many young and productive fishermen left to fulfil their national duty. This situation provoked fishing effort/intensity to fall significantly and fisheries production reduced by 70% from its peak in 2002. Besides, the extended cease of fishing operation, caused loss of fishermen assets, many fleets malfunctioned, fishermen skills abandoned and some shifted to other sectors.

With stalemate situation of the boarder issue, majority of the fishermen have returned to the sector, but seeking initial assistances to enable operate at minimum level. The Ministry of Marine Resources for such purposes, and hold up of new fishermen recruits, has long-time established the Credit and Cooperatives. Subsequently, initiatives, striving to promote the artisanal fisheries, need to strengthen the cooperatives, in view of the recommendations' *If future assistance is to be informed and inspired then the cooperative societies in Eritrea offer the perfect target for the community-based development in the fisheries target.'*

b) <u>Fish Consumption:</u>

Due to the lack of adequate fish marketing infrastructure and the necessity of cold chain in the transportation of fishery products, fish consumption in areas further from the sea has been significantly low making the per capita fish consumption rate at only 500 gm/person/year.

Triggered by consumers' preference, and limited technology and knowledge of fishermen, more than 90% of the locally consumed are large fishes; coral reef fishes and large pelagics, supplied to local markets as fresh frozen, and sold at higher prices relatively expensive for majority of the lower class of the society. However, Eritrea is abundantly endowed with small pelagic fishes (sardines and anchovies) that make 50% of the fish stock.

Full commercialization of small pelagics, in particular for human consumption requires substantive canning investment. Instead, Dry/powder form of product with comparative advantages of low cost of processing, easy integration into local eating habits, and supplying at affordable price to consumers is the second possible option. Moreover, in view of the long term plan to enhance public fish

⁴ Ex-Post evaluation of Semhar fisheries Rehabilitation Project & Capacity Building for National Marine resources Programme by Elie Mousalli and Tesfay Haile

consumption, efforts to increase fisheries productivity needs to be complemented by consumption promotion activities of all sorts of species.

c) <u>Fish Export:</u>

Despite the adequate fisheries resource-base even to target for export markets, achievement in this respect, is regarded as very low. Export-oriented processing industries, that existed in the 1960's are completely vandalized, and the few existing are operating with limited capacities, impeded by unsteady supply of fish, inadequacy of human and technology inputs, and quality requirements, set by export partners.

To advance in the export market, Eritrea has been committed to harmonize with EU regulations ⁵. But much remains, if to be accepted by the EU requirement. Collectively, based on the Review/Audit recommendations of fish quality-assurance institutions improvement in the following areas is essential; (a) Upgrade existing fisheries products and fish quality and safety legislations (b) Capacity-building of the Competent Authority personnel on inspection, quality and safety issues (c) Establish/maintain Environmental and residue monitoring programs and (d) Accreditation of the quality control laboratory against ISO 17025, is highly critical.

- **d)** The Ministry has two server based databases, the coastal biodiversity and fisheries databases. These databases are good data sources for the National Accounts concerning the ISIC B, fisheries, and also for the conservation and sustainable management of biodiversity. However, there is a critical need to enhance the system, introduce IT policy, establish MIS and enlarge the number of computers connected to servers by networking and the introduction of internet service in the Ministry and the branches scattered along the coast and in the high land.
- e) In 1992, the Ministry identified the need to train fishing operators to make the fisheries sector operational. As a result, the Hirgigo Fisheries Training Centre (HFTC) was established and is providing skills development training for the traditional and prospective fishermen and women from the coastal area communities as well as upgrading the skills of fisheries administrators, MCS inspectors, extension agents, quality control officers marine technicians etc. through in-house training on fishing techniques, nautical science, fish handling and processing, marine engineering, navigation, preventative maintenance of both inboard and out board engines, environmental aspects, fish handling and deck operation, reduction of post harvest loses, etc. The HFTC intends to expand and enhance its training activities to include a new breed of young artisanal fishers as part of strategy to utilize the yet unexploited fisheries resources and increase the national food production capacity and create employment opportunities for citizens as much as possible.

4. Strategies

This programme will work systematically to foster fisheries production, in harmony with national priorities, and key government outlined strategies' to develop the sector. In line with this, the intervention has identified five entry elements, leading to meet the overall fisheries development objectives;

- Promote local and export fish markets
- Enhance sustainable community-based fisheries production
- Standardize quality assurance schemes to international standards
- Strengthen institutional capacity to support fisheries production and implement sustainable fisheries development.
- Strengthen the Training Centre

⁵ (For a nation to export to EU Market, must comply with EU requirements and policies which are itself is characterized by continuous change.)

In these endeavours, implementation approaches will maintain good indigenous fisheries practices, and build upon achievements and lessons learned realized through national and development partners' efforts such as UNDP/UNCDF/FAO/IFAD.

5. Results framework narrative and logical framework

Programme outcomes and outputs are linked to the UNDAF CP Outcomes/outputs as summarized below.

Programme Outcome/Output	UNDAF CP Outcome/Output					
Component 1: Local fish markets are promoted Outputs:						
a) Small pelagics consumption promotedb) Fish processing and marketing	CP Output 3.4.3: Capacity support to agro/fish processing development provided to reduce post harvest and improve availability of food products on output markets.					
personnel trained	of food products on output markets.					
Component 2: Community based fisheries production enhanced	CP Outcome 3.3: Improved access and					
Outputs:	availability of food:					
 a) Artisanal fishermen cooperatives formed/strengthened b) Fishermen cooperatives equipped 	CP Output 3.3.1: Income generation activities supported and livelihoods supported to 10% of the poor through micro credit					
and revolving fund schemes developed	financing					
c) Vulnerable households received fishing inputs						
 d) Fishing communities trained in health and nutrition. Small scale nutritional surveillance among the sea coast population conducted 						
Component 3: Fish Quality Control Laboratory (FQCL) Accredited Outputs:	Outcome 3.1: Enhanced decision making on food security by 2008:					
a) FQCL Renovated and Equippedb) FQCL personnel trainedc) FQCL accredited to international	CP Output 3.1.3: Regulatory procedures to Agriculture, Fisheries and Water Developed					
standard						
Component 4: Institutional capacity of the Ministry strengthened Outputs: a) Effective IT policy and MIS prepared	CP Outcome 3.4: Capacity support provided to enhance food production at national and household level:					
a) Encentre in policy and whis prepared and approvedb) Training on database, GIS and Web master provided	CP Output 3.4.3: Capacity support to agro/fish processing development provided to reduce post harvest and improve availability					
c) IT infrastructure and e-mail system strengthened	of food products on output markets.					
Component 5: Hirgigo Fisheries Training Centre expanded and strengthened a) Training centre expanded and strengthaned	CP Outcome 3.4: Capacity support provided to enhance food production at national and household level:					
strengthened b) Training programmes consolidated and enhanced	CP Output 3.4.3: Capacity support to agro/fish processing development provided to reduce post harvest and improve availability of food products on output markets					

COMPONENT 1: LOCAL FISH MARKETS ARE PROMOTED

'Increase supply of fish, a valuable source of protein, at least to the urban areas, where the nutritional status in general is below desirable standards' is the government's long term objective in developing the fisheries sector. However, progress has been unilateral to increase production, marked by less achievement of promoting consumption and expansion of local and regional markets.

While there are high-grade species earmarked for export earnings, Eritrean fishermen can land 25,000mt/year small pelagic, if a market is found to absorb. In view of this, having the projected amount partly/fully harvested, an innovative approaches to utilize the non-accustomed species, coupled by intensive consumption campaign needs to be initiated. In addition, capacity of processing plants personnel in marketing and distribution should be equally developed, to guarantee resources are generating the intended national economic benefits, and fishermen are encouraged to engage at a safer profit margin.

Output 1.1: Small pelagics consumption promoted

With the plan to expand the fisheries sector, and to utilize the relatively underexploited small pelagics stock, the intervention will systematically support in addressing some of the key impediments; almost zero consumption induced by poor awareness, and less experience in preparing in cost effective and readily available manner.

Different from the cold chain/canned product supply, often expensive for consumers, a reasonably cheaper dry/powder form will be explored to ascertain that fish is available in local markets at affordable price. Subsequently, a locally recipe, that can be easily integrated to local eating habits, will be derived.

Output 1.2: Fish processing and marketing personnel trained

In accordance to the quality standard regulations, fish enterprises personnel needs to be acquainted with basic fish handling and processing techniques, to ensure that fish supplied to the market is safe, and of quality standard. For this purpose, the Fisheries Regulatory Services Department in collaboration with FQCL, will coordinate HACCP and other tailor made trainings, and the preparation of necessary fisheries product standard manuals.

Parallel to the efforts of promoting local market, expansion of export market hinges upon establishing reliable regional/international market outlets. Capacities of processing plants (Eri-Fish and EMPC major exporting companies) in accessing foreign markets, carrying out protracted negotiations, controlling prices against the perishable and cost adding characteristics of fresh fish, will be developed.

COMPONENT 2: COMMUNITY BASED FISHERIES PRODUCTION ENHANCED

Currently, the Ministry of Marine Resources is in the process of revitalizing the artisanal fisheries, reorganizing fishermen to operate with cooperatives framework. By harmonizing assistances of other development initiatives, the government is striving to enhance the community-based fisheries production, through acquisition of fishing inputs, upgrading of fisheries infrastructures and skilldevelopment activities. This programme will synergize to leverage overall productivity, through creating access to equipment, develop cooperatives' capacity in financial management, and reduce food insecurity of vulnerable households.

Output 2.1. Artisanal fishermen cooperatives formed/strengthened

The intervention will strengthen the cooperatives to better organize themselves, set clear business objectives, formulate bylaws (rules and regulations) and develop capacity to operate with clear business plans.

To establish a meaningful and fishermen benefiting cooperatives, a reflection of fishing communities' socioeconomic is crucial that accounts basic information such as catch/man-days; costs related to production (fishing/preservation), boat/equipment, maintenance, depreciation; fish selling price, and marginal profits. A synthesis of this information enables to realistically plan and formulate a wide encompassing cooperative.

Output 2.2. Fishermen cooperatives equipped and revolving fund schemes developed

The intervention will boost domestic production by assisting local artisanal fishermen to intensify fishing efforts and diversify their fishing practices. Fishermen will receive assistances in essential fishing inputs such as boat engines accessories, diversified fishing gears, cold storage etc on loan bases. In areas most feasible, sample seine nets will be distributed to specific villages, harbouring small pelagic stocks.

The programme will closely work with the M of Marine Resources cooperative network outreach to track fishermen's progresses in loan re-payment. Furthermore, to ensure the 'rule of law' is enforced in repaying loans, the Ministry of Marine Resources will link the cooperatives with the licensing division, and the Regional and Sub-regional administrations.

Output 2.3. Vulnerable households received fishing inputs

While enhancing the commercial artisanal fishing, the programme will assist highly vulnerable segments of the fishing communities to alleviate household level food security; in cases subsistence fishing is the basic means of livelihood.

Under this component, households will receive basic fishing equipment grants that include monofilament (or other preferred) gill nets, canoes (small non-motorized boats), hooks and lines. In this case, particular attention will be given to *female-headed households* with little/no capacity to engage in offshore fishing.

The project coordination office will jointly work with the local/sub-regional/regional administrations in the systematic selection of beneficiaries, against agreed vulnerability criteria.

Output 2.4. Fishing communities trained in health and nutrition. Small scale nutritional surveillance among the sea coast population conducted

Under this component, WHO will organize training on health and nutrition emphasizing the benefits of fish consumption. Monitoring and evaluation and/or small scale nutritional surveillance will also be carried out amongst the sea coast population.

COMPONENT 3: FISH QUALITY CONTROL LABORATORY ACCREDITED

Generation of foreign exchange through export of marine products is a strategic objective of the government. In fruition of these cumulative efforts Eritrea has been fish exporter to EU market under category 2.

EU regulatory directives, however have changed the category-wise evaluation into a total approval or rejection. Accordingly, the Fish Quality Control Laboratory has to take concrete actions; refurbish the laboratory to ISO - 17025 standards, coupled with intensive human capacity development, and standardization of fish processing plants quality assurance schemes.

Output 3.1. FQCL Renovated and Equipped

The EU-ACP laboratory Audit/Supervisory Mission in 2006/2007 has supported in identifying the list of optimal laboratory (microbiological and chemistry) equipment required to revitalize the FQCL to the desired standard. Subsequently, the intervention will build upon key Audit recommendations, and other gaps observed. In effect, items that include; chemical solutions (acids, alkalise and reagents),

Atomic Absorption Spectrometer, sample storage freezers, temperature data loggers, high performance liquid chromatograph, flasks, pipettes, filters and other supplies will be fully/partly supplied.

Output 3.2. FQCL personnel trained

To wholly strengthen the FQCL and ensure delivery of high quality services, intensive capacity development of the laboratory's core staff will be conducted. Simultaneously, selected staff will receive Training of Trainers (TOT), to upgrade the capacity of processing plants personnel, at national level in the thematic areas of HACCP principles, good hygienic practices, and other ingredients, that integrate the standard quality assurance. Likewise, the UNV coordination office will assist in sourcing competitive volunteers who can responsibly contribute at expert level in building national capacity, configuring a FQCL set up, and liaises with accreditation agencies.

With the dynamic features of EU directives, the FQCL and the Fisheries Competent Authority are expected to adapt evolving changes. In effect, concerned staffs are expected to be regularly updated that substantiate the need for access to reliable information via Internet, and IT equipped offices.

Output 3.3. National Fisheries Product Proclamation/Regulations revised

Besides accreditation of the FQCL the EU directives requires update of the National Fisheries Proclamation/Regulation. The 2003 version (most recent) will be updated to incorporate appropriate amendments as stipulated under the EU directives. The Fisheries Regulatory Department will lead the process, and ascertain declaration/enactment of a revised proclamation.

Output 3.4. FQCL accredited to international standard

As adopted by the EU, compliance to the ISO 17025 is a binding factor for countries to export to EU market. In effect, as recommended interventions for human and institutional improvement are undertaken, a recognized ISO-17025 certifying agent will review the FQCL. Based on performance, and feedback by review group follow up actions will be taken.

COMPONENT 4: INSTITUTIONAL CAPACITY OF THE MINISTRY STRENGTHENED

The capacity of the Ministry of Marine Resources will be enhanced through crafting and implementing clear IT policy, establishing effective and efficient Management Information System (MIS), strengthening IT infrastructure and e-mail system.

Output 4.1: Effective IT policy and MIS prepared and approved

A clear IT policy on how to use the IT infrastructures, data security, centralized printers, etc. will be prepared and approved by the Ministry and implemented accordingly. A system for collecting, analysing, storing and dissemination of data or information needed to carry out the functions of the management will be established.

Output4.2 Training on database, GIS and Web master provided

Training on database, GIS and web master will also be provided to enhance the knowledge of the Ministry's personnel.

Output 4.3: IT infrastructure and e-mail system strengthened

IT equipment/accessories, centralized printers and other items will be provided to enhance the IT infrastructure and the e-mail system of the Ministry will be organized and enhanced.

COMPONENT 5: TRAINING CENTRE STRENGTHENED

The evaluation of the current situation has required the need for formulating a consolidated training programme to train fishermen and women to enhance their skills in harvest, post harvest, and fisheries sector servicing activities

Output 5.1: Hirgogo Training Centre strengthened

The Ministry is presently intending to expand and enhance the Training Centre in Hirgigo by improving the current structure, rehabilitating access road, and renovation of classes, etc.

Output 5.2: Training programmes consolidated and enhanced

A consolidated and tailored training programmes and workshops on mechanical, electrical, fishing gear assembly and fish processing will be designed and implemented

Outputs	Key deliverables and Responsible	Reference to Agency priority or Country	Implementin g Partner	Key indicative activities	Resource allocation and indicative time frame			
(Give corresponding indicators and	UN Agency	Programme	8		2009	2010	2011	
baselines)	ON Agency				Budget	Budget	Budget	
Component 1: Small pelagics consumption promoted	 Locally based fish recipes 			 Prepare locally based small pelagic food recipes (hire local consultant/seek for fish nutrition UNV) 	0	10,000	10,000	
 Fish processing and marketing personnel trained 	 Awareness materials 	Capacity support to agro/fish processing development provided to	Ministry of Marine	 Prepare awareness raising materials for circulation in public events 	0	10,000	10,000	
Component2: Artisanal fishermen cooperatives	produced	reduce post harvest and	Resources	 Information dissemination on fish eating values TV/Radio/newspaper 	0	10,000		
formed/strengthenedFishermen cooperatives equipped and revolving fund	 Small pelagic products distributed 	markets.		 Strengthen Fisheries promotion Unit/ staff capacity development 	0	10,000		
 schemes developed Vulnerable households received fishing inputs 	 Nutritional survey report prepared 			 Distribute low-cost fish drying/powdering schemes to fishing communities 	0		15,000	
 Fishing communities trained in health and nutrition. Small scale 				Train fishing communities on dry/powder fish making	0	5000	5,000	
nutritional surveillance among the sea coast population conducted				Distribute sample small pelagic products to local markets	0	10000	10,000	
•	 Cooperatives 	Income generation		 Conduct fishermen socio-economic/ need assessment survey 	0		15,000	
Component3: • FQCL Renovated and Equipped	formed/strengthened	activities supported and livelihoods supported to		 Training on health and nutrition M&E/small scale survey on nutrition by WHO 	0	20,000	0	
 FQCL personnel trained FQCL accredited to international standard 	 Revolving fund schemes developed 	10% of the poor through micro credit financing	Ministry of Marine Resources	 Strengthen fishermen cooperatives (re-organize/ prepare bylaws) 	0	10,000	5,000	
Component 4:Effective IT policy and MIS prepared and approved	 Cooperative members received fishing equipment 			 Develop viable revolving fund schemes (hiring consultant) 	0	5,000	5,000	
 Training on database, GIS and Web master provided IT infrastructure and e-mail system strengthened 	 Extension workers trained 			 Procurement of necessary fishing equipment to stock cooperatives (engines, fishing nets, Hooks/lines, cold storage. Provision of fishing equipment to fishermen cooperatives 	0	853,500	284,500	
Component 5: • Training centre expanded and strengthened				 Identify vulnerable fishing community groups Distribute fishing equipment (canoe, gill nets) grants to vulnerable groups 	0	20,000	10,000	
 Training programmes consolidated and enhanced 				 Train Cooperatives/ Extension agents on credit and loan re-payment 	0	10,000	5000	

Indicators: Tons increase in small pelagics consumed		Regulatory procedures to		 Identify optimal laboratory equipment required Procure and equip FQCL with Audit recommended equipment 	100,000	120,000	
 # Of male and female personnel trained 	 FQCL equipped 	Agriculture, Fisheries and Water Developed	Ministry of Marine	Documentation of laboratory manual	0		
 % Of artisanal catch increase 	 Laboratory manual 	water Developed	Resources	Revise the fisheries product regulations /proclamation	0	20,000	
 FQCL accredited by ISO 17025 agent (certificate). 	produced			Fisheries processing plants marketing personnel trained	0	10,000	
IT policy in placeNumber of staff trained	Staff training conductedQuality standard			 Provision of internet access to FQCL and Competent Authority offices 	0	10,000	5,000
 Number of people trained in health and nutrition 	regulations updated			 Train FQCL personnel on ISO-17025 & follow up accreditation process (UNV/Int'l consultant) 	25,000	25,000	
Baseline: No commercial small pelagic				 Advanced training/tour to accredited laboratory in the region (3 staff) 	10,000	5000	
human consumption2005- 2007 Artisanal fisheries				 Identify ISO-17025 Accreditation Agencies and contract signing 			
 FQCL not accredited by ISO- 17025 standard 				 Inspection of FQCL by accreditation agency. 		75,000	
 No IT policy and MIS Training centre with limited 	 IT policy and MIS in 			Recruitment of IT consultant	4,000	0	
capacity available	placeNumber of staff trained			Training on database, GIS and web master	6,000	2000	2000
	Funder of Suit Hunde			IT equipment and accessories	66,550	7,300	7,300
				Installation and set up costs	10,000		
				Maintenance contract and upgrades	4,000	8,000	8,000
				Miscellaneous/contingency	1,000	4446	618
	Number of fishermen and			 Consolidate/renovate the existing structure 	45,000	0	0
	women trained			 Rehabilitation of access road Workshops on mechanical, electrical, fishing gear 	20,000 80,000	0	0 0
				assembly, and fish processing	00,000	0	U U
				 Miscellaneous 	2,000	12500	3000
			Ministry of Marine Resources and UNDP	Management /Operational Cost	5,200	77,500	65,300
				Total	378,750	1,350,246	465,718
				Grand Total			2,194,714

6. Management and Coordination arrangements

This programme will be implemented under National Implementation (NIM) Joint Programming modality, involving UN agencies UNDP, WHO and other donors. In accordance with the United Nations Country Team, agreement on Joint Programmes, memorandum of understanding (MOU) on Joint Programme implementation, if appropriate, Annual Work Plan (AWP) will be prepared jointly and signed among implementing partner, the participating UN agencies and partnering donors.

A Board will be established, responsible for providing oversight and guidance for all aspects of programme coordination, planning and implementation, as they relate to the programme design. The Board will include the Ministry of Marine Resources, UNDP, UNIDO, WHO and other donors as its core members. The Project Board will review programme progress reports, Annual Work Plans and budgets. A Technical Committee (TC) of stakeholders will be set up to provide technical support to the programme team and monitor that the programme is implemented in the right course of direction.

A UNDP Programme Officer will be appointed to hold the project assurance role. The project assurance role supports the Board by carrying out objective and independent programme oversight, monitoring and facilitation functions. The Implementing Partner will assign a Programme Manager responsible for running the programme on a day-to-day basis on behalf of the Implementing Partner within the constraints laid down by the Board. The Manager is responsible for day-to-day management and decision-making for the programme. The Project Manager's prime responsibility is to ensure that the project produces the results (outputs) specified in the project document to the required standard of quality and within the specified constraints of time and cost.

Ground implementation of the programme will be the responsibility of the Ministry of Marine Resources, supported by the Northern Red Sea and Southern Red Sea Administrations. Likewise, to ensure the overall planning, coordination, monitoring and evaluation and implementation of activities, Ministry of Marine Resources will establish a dedicated Programme Team (PT), anchored to the Fisheries Development Department.

Under the general guidance of the Ministry of Marine Resources, the Fisheries Resource Development Department (FRDD) will lead and oversee implementation of activities. Not bounded only to supervision, the FRDD will provide technical support by its subordinate units such as promotion, fisheries infrastructures, Credit & Cooperative units, and the Extension Service outreach networks. Furthermore, the Fisheries Regulatory Department (FRD) will harmonize upgrading of the FQCL and revising of fisheries product standard regulations/proclamation activities.

7. Fund management arrangements

Funds of the joint programme will be managed through parallel or combined funding scheme. Under parallel funding, each organization manages its own activities within the common work plan and the related budget, whether from regular or other Resources.

The Implementing Partner prepare narrative and financial reports and submit to the contributing UN agencies. All signatories to the joint programme shall participate in monitoring and evaluation, and contribute to the Annual Review, as appropriate.

Resource mobilization for the joint programme will be undertaken by all participating UN agencies and in mutual consultation with the government coordination Authority. If the move on resource mobilization is successful, amendments to the funding modalities will be in place in due time, as appropriate.

8. Feasibility, assumptions and risk management

- The project assumes the no new break out prevails, and fishermen and women recruits continue in the fishing business.
- Uncontrolled increase in the price of fuel is discouraging fishermen to stay in business, a cause for diverting fishermen to sea cucumber collection. The project assumes the price of fuel *diesel* remains stabilized, and in exceptional situations, price of fish needs increase to ensure fishermen and women are on the safe profit margin; *Fish price for local consumption and export is fixed by government; EMPC/ other private companies buy fish from fishermen at the price fixed.*
- To make fishing cost effective, operation of the 3 new fish-processing plants (built by the ADB Project in Gelealo, Tio and Eddi) is crucial. For southern fishing communities, Massawa as fish landing site

costly. With the arrival of new industrial fishing vessels the project presumes operation of the new processing plants in the coming 2-3 years to create a nearby market, and ice supply services.

- The Ministry of Marine Resources extends its extension service outreach networks to all fishing villages, and ensure needy communities are represented.
- Extension agents and fish enumeration in landing sites carried out properly making part of the project monitoring and indicators are measured against.
- The Ministry of Marine Resources/Ministry of Justice facilitates timely enactment of Proclamations/Legal Notices of fisheries products standards a requirement for export market.
- UNDP provides technical assistance in the capacity development efforts, in identifying trainers, coordinate project staff participation in overseas workshops, and assist in procurement as well.
- The Ministry of Marine Resources through its Monitoring Control and Surveillance (MCS) Unit and other regulatory means minimizes illegal fish trade to Yemen/Saudi Arabia, and ensure the coastal communities and the country are the prime beneficiaries of increased production.
- The Northern Red Sea and Southern Red Sea Administrations fully understand, and integrate the project as part of the national development programme to reduce food insecurity.

9. Accountability, monitoring, evaluation and reporting

Programme monitoring and evaluation will be carried out in accordance with established UNDP procedures jointly by the Ministry of Marine Resources, programme team, the UNDP and WHO. The logical framework provides *performance* and *impact* indicators for project implementation, along with their corresponding *means of verification*. These will form the basis on which the programme's monitoring and evaluation system will be built. The full M&E plan with budget is presented in Annex II.

An inception workshop will be carried out upon programme start-up. It will include a review of all UNDP guidelines for reporting and monitoring and evaluation. Log frame indicators will be reviewed and refined during the inception workshop, and the term of reference and responsibilities of the M&E.

Day-to-day monitoring of activities implementation will be the responsibility of the Programme Manager who is assigned to the project. UNDP, WHO and the technical committee will perform periodic monitoring. In addition each year Programme Annual Review will formally held between members of the Project Board to review project progress and define measures that need to be taken to overcome problems encountered in the course of implementation. The Programme Board will also monitor high-level conformity with evolving government programs and policies and take any needed measures to resolve policy level constraints, as they arise.

Reporting The Project manager assigned by the Ministry of Marine Resources (PM) will be responsible for preparing the Inception Report, the quarterly progress and financial reports and Annual Project Review (APR) and Standard Progress Report (SPR). The executing agency and the programme technical committee will validate these reports. Periodic and thematic reports will be prepared as requested by UNDP or partnering donors. Upon ending the PM will prepare the Project Terminal Report.

A Final Evaluation will be conducted at the end of the programme. The Final Evaluation Report will determine the level of achievement of overall programme objective and outcomes/outputs, and will identify key lessons learned for future programming.

Indicators and baselines for Project Objectives and Outcomes are presented in the log-frame. These impact indicators have been carefully defined to measure overall impacts of the project and will be measured after project start-up/ Inception Workshop

10. Ex/ante assessments and cross cutting issues

The proposed intervention will systematically integrate female-headed households into the programme, and provide training in small pelagics dry/powder product processing, and preparing recipes to enhance household-level food availability and play a role as consumption promoters. More importantly, women personnel of processing plants and the FQCL will be encouraged to upgrade their capacity in fish quality management and carrying out of microbial and chemical analyses in accredited laboratory.

Unlike other ecosystem destructive fisheries development practices, the proposed intervention takes the tropical fragile nature of the Eritrean Coastal and Marine environment into account, and tends to encourage environment-friendly fishing techniques such as gill netting and hook and lining (*these methodologies are generally of low threat to corals reef ecosystems and by-catch free*). Furthermore, it aligns with best traditional fishing practices,

FAO Code of Conduct for Responsible Fisheries and fishing techniques recommended by the national fisheries proclamation.

The proposed intervention complements to the attainment of Millennium Development Goals (MDGs) in particular to MDG1 and MDG7. It creates income-generating activities for better incomes, and alleviates hunger and poverty by mitigating household food insecurity. The programme also promotes environmental sustainability, refrains the use of ecosystem destructive technologies, complies to national policies of enhancing sustainable development, and reverse loss of environmental and biodiversity resources.

UNDP/GEF/GSE is piloting Wind Energy projects in the wind rich coastal cities/villages of Assab, Eddi, Tio and Gelealo. If results proved feasible, fish processing plants located in the villages will be able to access cheaper electricity, create nearby markets and ice supplies to fishermen, mainly active in the Southern Red Sea Region.

11. Legal Context or Basis of Relationships

This programme document shall be the instrument referred to, as such in the Agreement between the United Nations and the Government of Eritrea, signed on the 11th June 1994. The programme shall be implemented in accordance with the provision of this agreement, and in conformity with the general terms and conditions, applicable to UNDP assistance programmes, signed by the parties on the 11th of June 1994.

Annex I: Project Monitoring Framework

Annex I: Project Monitor					
Expected Results (Outcomes or outputs)	Indicators (with baselines with indicative timeframe))	Means of verification	Collection methods (with indicative time frame and	Responsibilities	Risks and assumptions
-			frequency)		
Component 1:	Indicators:				
 Component 1: Small pelagics consumption promoted Fish processing and marketing personnel trained Component2: Artisanal fishermen cooperatives formed/strengthened Fishermen cooperatives equipped and revolving fund schemes developed Vulnerable households received fishing inputs Fishing communities trained in health and nutrition. Small scale nutritional surveillance among the sea coast population conducted Component3: FQCL Renovated and Equipped FQCL personnel trained FQCL accredited to international standard Component 4: Effective and efficient MIS system established Effective IT policy prepared and approved It infrastructure strengthened E-mail system effectively organized Component 5: Training centre expanded and strengthened Training programmes consolidated and enhanced 	 Indicators: Tons increase in small pelagics consumed # Of male and female personnel trained % Of artisanal catch increase FQCL accredited by ISO-17025 agent (certificate). IT policy and MIS in place Number of male and female staff and fishers trained Nutritional survey report prepared Baseline: No commercial small pelagic human consumption 2005- 2007 Artisanal fisheries catch FQCL not accredited by ISO-17025 standard No IT policy and MIS Training centre with limited capacity available 	 Project Progress Report Training manuals prepared & report Project Progress report/Ministry of Marine Resources' statistical Report Certificate/ certification document issued by accrediting agent Project Progress Report 	Quarterly reports and filed visits to project sites.	Ministry of Marine Resources, UNDP, and participating UN agencies	The project assumes UN agencies/donors pledge more resource to fill existing resource gap.
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Annex II: Annual Work Plan (2009)

Annex II: Annua	n work Flan (2009)									
JP Output										
Activity results Annual targets	Activity results Indicators		Time	Frame		UN Agency	Responsible Party		Planned Budget	
		Q1	Q2	Q3	Q4	ert rigeney	itesponsione i uniy	Source of Funds	Budget Description	Amount
Component 1: Prepare locally based small pelagic				~	~				71300 - Local consultant	
food recipes (hire local consultant/seek for fish nutrition UNV)				~	\checkmark		MoMR		74210 - Printing and publications	
 Prepare awareness raising materials for circulation in public events Information dissemination on fish 	 # Of leaflets and manuals prepared Media coverage frequency			~	~				74205 - Audio Visual productions	
 eating values TV/Radio/newspaper Strengthen Fisheries promotion Unit/ staff capacity development 	 # Of male and female staff trained 			\checkmark	~				72145 – Svc Co, Training of fish consumption promotion 7215 – Svc Co, fish drying/powdering	
 Distribute low-cost fish drying/powdering schemes to 	 # Of fish drying equipment received and utilized 			~	~				machine supply	
 fishing communities Train fishing communities on 				\checkmark	\checkmark				72145 – Svc Co, Training of fish consumption promotion	
dry/powder fish makingDistribute sample small pelagic products to local markets	 # Of male and female beneficiaries trained Quintals of small pelagic products distributed 			~	~				74700- Land Transport/distribution cost	
									Sub Total	
Component2: Conduct fishermen socio-	Socioeconomic surveys report			~	~		MoMR		71620 - Local DSA/field surveys	
 economic/ need assessment survey Strengthen fishermen cooperatives (re-organize/ prepare bylaws) Cooperatives' gov 	 Cooperatives' governing bylaws 			~	\checkmark				72125 - Svc Co Studies & Research & consultative workshops	
 Develop viable revolving fund schemes (hiring consultant) Procurement of necessary fishing 	 Viable revolving fund schemes			\checkmark	\checkmark				71300 - Local consultant	
equipment to stock cooperatives (engines, fishing nets, Hooks/lines, cold storage.	developed									
 Provision of fishing equipment to fishermen cooperatives Identify vulnerable fishing 	 Cooperatives re-stocked. 			~	~				72100 – Fishing gear supplies to cooperative	

· · · · · · · · · · · · · · · · · · ·			1	M-MD					
 community groups Distribute fishing equipment (canoe, gill nets) grants to vulnerable groups 	# Of fishermen received equipment		 ✓ 	MoMR		72100 – Fishing gear supplies to vulnerable community groups			
 Train Cooperatives/ Extension 	 # Of destitute community members 								
agents on credit and loan re- payment	received equipment	· ·	 ✓ 			72145 – Svc Co, Fisheries Extension Methods training			
	 #Of extension workers trained. 			 		Sub Total			
						Sub Total			
Component3:Identify optimal laboratory equipment required	 Necessary laboratory equipment identified and procured. 		 ✓ 		UNDP	72200 – laboratory equipment and supplies	100,000		
Procure and equip FQCL with Audit recommended equipmentDocumentation of laboratory	 Laboratory manuals produced Fisheries product regulations 	· ·	< ✓			71205 – Int'l Consultant Technical	0		
 manual Revise the fisheries product 	 updated Processing plant personnel trained CA and FQCL staff connected to 	v	 ✓ 			71205 – Int'l Consultant Technical	0		
 regulations /proclamation Fisheries processing plants marketing personnel trained 	internet	· ·	 ✓ 			72800 – IT supplies and Internet access	0		
 Provision of internet access to FQCL and Competent Authority offices Train FQCL personnel on ISO- 	 FQCL personnel trained on ISO- 17025 High level training/overseas tour 	×	 ✓ 	MoMR		72100 – Train FQCL personnel on ISO 17025 & follow up accreditation	25,000		
17025 & follow up accreditation process (UNV/Int'l consultant)Advanced training/tour to	 FQCL supervised by the ISO- 			· · · · · · · · · · · · · · · · · · ·	 ✓ 			71500 – UN volunteers stipend and allowance	
Identify ISO-17025 Accreditation		×	 ✓ 			71600 – Travel and DSA for advanced training/tour to accredited lab in the region	10,000		
 Agencies and contract signing Inspection of FQCL by accreditation agency. 	17025 accrediting agency	· ·	 ✓ 		UNDP	72100 – Svc Co, Inspection service by certified agency			
						Sub Total	135,000		
Component 4:		· · · · · · · · · · · · · · · · · · ·	 ✓ 	 	UNDP	71300 – IT consultant	2000		
 Effective and efficient MIS system 	 MIS system in place 			MoMR		72100 - Training contract	6000		

established							72800 – IT equipment	66550
 Effective IT policy prepared and 	 IT policy in place 						72500 – IT accessories	
approved It infrastructure strengthened	 IT infrastructure enhanced 						72100 – Installation costs	10000
it initiastracture strengthened	 II infrastructure ennanced 						72100 - Maintenance & upgrade	10000
 E-mail system effectively organized 	• Number of male and female staff						74500 - Miscellaneous	0
organized	trained						Sub Total	90,500
Component 5:	• Number of male and female staff				MoMR	UNDP	72100 – Renovate structure	45000
• Training centre expanded and	and fishers trained						72100 – Rehabilitate access road	20000
strengthened							72100 – Workshops	80000
Training programmes consolidated							74500 - Miscellaneous	0
and enhanced							Sub Total	145,000
						UNDP		1200
Management/Operational Cost:						UNDI		1200
indiagement operational cost							74100 - Professional services:	
Professional assistance					MoMR /UNDP		Management and Reporting	
i foressional assistance			\checkmark	\checkmark			72700 – Hospitality and special events	1000
 Hospitality and special events 								
- Hospitality and special events								
Transportation fuel			\checkmark	\checkmark				
 Transportation fuel 			,	,			75100 – Administration and facilities	
_			\checkmark	\checkmark				1000
 Monitoring activities 							71600 – Monitoring (DSA and field	
		 	,				travel)	
 Stationary & office facilities 			√	√			72500 – Stationery and office supplies	2000
			\checkmark	\checkmark			72200 – Furniture and equipment	0
 Furniture and office equipment 			\checkmark	\checkmark				0
							71300 - Int'l consultant, Mid and	
 Mid term and final evaluations 							final evaluations	
			,	_				3000
 Miscellaneous 			\checkmark	~			74500 – Miscellaneous Expenses	
						Sub Total		8,200
						TOTAL		378,750